

Message Text

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CIAE-00 DODE-00 PM-05 H-02 INR-10 L-03 NSAE-00
NSC-05 PA-02 SP-02 SS-15 ICA-20 OIC-02 HA-05
DEAE-00 JUSE-00 CTME-00 SNM-05 TRSE-00 OES-07
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TO SECSTATE WASHDC 1581
INFO USMISSION GENEVA

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E.O. 11652: N/A
TAGS: AORG, OCON, SWEL
SUBJECT: CPC 18TH SESSION FIRST PART - USDEL REPORT #2

1. SUMMARY. ON MAY 23 COMMITTEE ON PROGRAM AND COORDINATION (CPC) COMPLETED REVIEW OF THE MEDIUM-TERM PLAN (MTP) FOR CHAPTER 11 (REFUGEES) AND CHAPTER 10 (INTERNATIONAL DRUG CONTROL) AND BEGAN CONSIDERATION OF CHAPTER 9 (HUMAN RIGHTS). END SUMMARY

2. REFUGEES. NUMBER OF QUESTIONS RAISED ABOUT THE PRESENTATION OF THE OFFICE OF UN HIGH COMMISSIONER FOR REFUGEES, AND ABOUT SUBPROGRAM 1 (INTERNATIONAL INSTRUMENTS RELATING TO STATUS OF REFUGEES) AND SUBPROGRAM 2 (INTERNATIONAL PROTECTION: EFFECTIVE IMPLEMENTATION OF REFUGEE RIGHTS).

3. US EXPRESSED VIEW THAT UNHCR SHOULD BE ABLE TO PROJECT BETTER ITS FINANCIAL AND STAFF REQUIREMENTS. WHILE AGREEING THAT EMERGENCY SITUATIONS COULD NOT BE PLANNED IN ADVANCE, US BELIEVED UNHCR SHOULD BE ABLE TO PLAN CONSIDERABLY MORE THAN A YEAR IN ADVANCE ITS GOALS,
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OBJECTIVES, AND EXPECTED RESULTS FROM ACTIVITIES UNDER SUBPROGRAMS 1 AND 2 AND -- TO A LESSER EXTENT -- SUBPROGRAM 3 (MATERIAL ASSISTANCE AND PROVISIONS FOR SELF-SUPPORT). US ALSO EMPHASIZED NEED FOR GREATER CLARIFICATION BETWEEN SPECIAL AND GENERAL PROGRAMS, POINTING OUT THAT THE MINGLING OF FUNDS WAS CONFUSING TO GOVERNMENTS AND CREATED DIFFICULTIES FOR CONTRIBUTORS. IN RESPONSE

REPRESENTATIVE OF UNHCR SAID THAT THE NEW HIGH COMMISSIONER ACKNOWLEDGED THE PROBLEM RESULTING FROM MINGLING FUNDS AND WAS TRYING TO SORT IT OUT. FURTHER, UNHCR WOULD CONSIDER WAYS TO PLAN AND PROJECT ACHIEVABLE GOALS.

4. IN SEVERAL INTERVENTIONS USSR RAISED OBJECTIONS TO WORDING IN THE MTP THAT SEEMED TO IMPLY THAT UNHCR OR SOME OTHER OUTSIDE AGENCY HAD POWER TO DETERMINE STATUS AND CONDITION OF REFUGEES WITHOUT REFERENCE TO GOVERNMENTS. UNHCR REP CLARIFIED THAT ALL ACTION WAS TAKEN WITH THE PERMISSION, AND USUALLY AT THE SPECIFIC REQUEST, OF GOVERNMENTS.

5. ARGENTINA SOUGHT, AND RECEIVED, ASSURANCES THAT UNHCR CONSULTATIONS RE PROPOSED INTERNATIONAL COVENANTS (E.G., TERRITORIAL ASYLUM) WERE BROADLY BASED AND TOOK IN ALL GEOGRAPHIC AREAS.

6. NO QUESTIONS WERE RAISED ABOUT THE REMAINING SUBPROGRAMS OF THE UNHCR AND NO COMMENTS AT ALL WERE MADE ON PROGRAM 2: UNRWA.

7. DRUGS. NUMBER OF COUNTRIES (ARGENTINA, JAPAN, US, FRANCE, BULGARIA, USSR, BELGIUM, GHANA, PAKISTAN, UK) TOOK PART IN DISCUSSION OF MTP FOR DRUGS. MOST SOUGHT UNCLASSIFIED

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CLARIFICATIONS OF POINTS IN PLAN. FOR EXAMPLE, ARGENTINA WANTED TO KNOW THE AGENCIES MAKING UP THE INTER-AGENCY ADVISORY COMMITTEE ON DRUG ABUSE CONTROL MENTIONED IN PARAGRAPH 10.6, AND FRANCE REQUESTED NUMBER OF PARTIES TO THE PSYCHOTROPIC CONVENTION. FRANCE ALSO SOUGHT CLARIFICATION OF THE DISTINCTIONS BETWEEN VARIOUS ACTIVITIES MENTIONED IN PARAGRAPH 10.22. USSR ASKED THE BASIS FOR THE SPECIFICITY OF THE IMPACT PROJECTED IN PARAGRAPH 10.25, WHILE ARGENTINA THOUGHT IT WAS TOO OPTIMISTIC. FRANCE ALSO NOTED THAT THE DIVISION OF NARCOTIC DRUGS (PROGRAM 1) WAS GENERALLY MORE OPTIMISTIC IN ITS ESTIMATE OF IMPROVEMENT THAN WAS THE INCB (PROGRAM 2). IT WAS ALSO POINTED OUT THAT SUBPROGRAM 5 (OPERATIONS) WAS HARD TO DISTINGUISH IN PRACTICE FROM THE EARLIER SUBPROGRAMS.

8. US NOTED THAT THIS MTP THROUGHOUT -- LIKE THOSE ON OTHER AREAS -- DECLARED THAT NOTHING WAS MARGINAL, ALL ACTIVITIES WERE ONGOING, AND NOTHING WOULD BE COMPLETED. COMMENTING THAT PERHAPS THE INSTRUCTIONS FOR PREPARING THE MTP MIGHT HAVE BEEN CLEARER, US SUGGESTED THAT AT LEAST SUBPROGRAM 4 (SCIENTIFIC RESEARCH BY THE UN

NARCOTICS LABORATORY) SHOULD BE AMENABLE TO THE SCHEDULING AND TIME-PHASING OF OUTPUTS. (UK AND FRANCE LATER MADE SIMILAR COMMENTS RE THE PROGRAM OF THE INCB.) US ALSO THOUGHT THE COMMENT IN PARA 10.56 THAT "CONTINUED EXPANSION WILL BE NECESSARY" IN THE 1982-83 BIENNIUM NEEDED AMPLIFICATION.

9. THE MOST EXTENDED DISCUSSION CONCERNED SUBPROGRAM 2 (DRUG DEMAND AND INFORMATION). AFTER FRANCE NOTED THE TITLE WAS MISLEADING, GHANA AND PAKISTAN, SUPPORTED BY ARGENTINA, LATER JOINED BY SOME OTHERS, SAID THE WHOLE SUBPROGRAM WAS BADLY CAST. DECLARING THERE WAS "NO DRUG PROGRAM" IN THE DEVELOPING COUNTRIES, THEY THOUGHT THE EMPHASIS SHOULD BE PLACED ON REDUCTION

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OF DEMAND IN THE DEVELOPED USER COUNTRIES RATHER THAN ON SUPPRESSING THE SUPPLY -- AND PERHAPS DAMAGING THE

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NATIONAL CULTURE IN THE PROCESS -- IN THE DEVELOPING COUNTRIES. IN SUMMING UP, CHAIRMAN EXPRESSED AS GENERAL VIEW OF CPC THAT THE DESCRIPTION OF THIS SUBPROGRAM MIGHT BE REWORDED TO SHOW A LITTLE MORE CLEARLY THAT THE DEMAND FOR DRUGS WAS PRIMARILY IN THE

DEVELOPED COUNTRIES.

10. HUMAN RIGHTS. SEVERAL COUNTRIES MADE GENERAL COMMENTS ON THE HUMAN RIGHTS MTP.

11. BYELORUSSIA ISSUED A GENERAL CHALLENGE BY NOTING THAT NONE OF THE INTERGOVERNMENTAL BODIES CONCERNED HAD REVIEWED THE PLAN. (THIS IS THE FIRST MTP SO CHALLENGED, ALTHOUGH ALL SO FAR HAVE EXPLICITLY STATED THEY HAD NOT BEEN REVIEWED.)

12. BOTH FRANCE AND ARGENTINA TOOK EXCEPTION TO THE LIST OF BODIES IN PARAGRAPH 9.1 THAT PROVIDED INTER GOVERNMENTAL REVIEW. FRANCE NOTED THAT A DISTINCTION SHOULD BE MADE BETWEEN BODIES ESTABLISHED BY THE CHARTER ' OR IN THE CONTEXT OF THE GENERAL ASSEMBLY AND THOSE SET UP BY TREATY (SUCH AS HUMAN RIGHTS COMMITTEE AND UNCLASSIFIED

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COMMITTEE ON ELIMINATION OF RACIAL DISCRIMINATION). FRANCE ALSO NOTED ABSENCE OF COMMITTEE ON THE ELIMINATION OF DISCRIMINATION AGAINST WOMEN -- AN IMPORTANT HUMAN RIGHTS UNDERTAKING. ARGENTINA SAID, FURTHER, THAT EXPERT BODIES, SUCH AS SUBCOMMISSION ON PREVENTION OF DISCRIMINATION AND PROTECTION OF MINORITIES, CANNOT PROVIDE INTERGOVERNMENTAL REVIEW, AND THEIR DECISIONS OR RECOMMENDATIONS MUST BE ADOPTED BY SOME APPROPRIATE INTERGOVERNMENTAL BODY BEFORE BEING THE BASIS FOR A UN WORK PROGRAM.

13. US SPOKE OF THE NEED TO STRENGTHEN COORDINATION AMONG THE VARIOUS AGENCIES ENGAGED IN HUMAN RIGHTS ACTIVITIES. IN REPLY THE REPRESENTATIVE OF THE HUMAN RIGHTS DIVISION (HRD) NOTED THAT SUCH BODIES WERE OFTEN INDEPENDENT AND UNWILLING TO ACCEPT DIRECTION FROM THE SECRETARIAT. BOTH US AND ARGENTINA STRESSED IMPORTANCE OF THE PROGRAM OF ADVISORY SERVICES, AND THE HRD REP SAID THAT THEY WOULD LIKE TO EXPAND THE PROGRAM BUT WERE RESTRICTED BY THE ALLOCATION OF FUNDS FROM THE OFFICE OF TECHNICAL COOPERATION.

14. CONSIDERATION OF SUBPROGRAMS TO BE TAKEN UP MAY 24. YOUNG

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